

GENERAL ASSEMBLY OF NORTH CAROLINA
SESSION 2011

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HOUSE BILL 115
Committee Substitute Favorable 3/30/11
Committee Substitute #2 Favorable 5/10/11

Short Title: North Carolina Health Benefit Exchange.

(Public)

Sponsors:

Referred to:

February 17, 2011

A BILL TO BE ENTITLED

AN ACT TO PRESERVE STATE-BASED AUTHORITY TO REGULATE THE NORTH CAROLINA HEALTH INSURANCE MARKET AND TO PREVENT FEDERAL ENCROACHMENT ON STATE AUTHORITY BY ESTABLISHING THE NORTH CAROLINA BENEFIT EXCHANGE.

The General Assembly of North Carolina enacts:

SECTION 1. The purpose of this act is to provide for the establishment of the North Carolina Health Benefit Exchange Authority (Exchange Authority). The purpose of the Exchange Authority is to facilitate the purchase and sale of qualified health plans in the individual and small employer market by providing education, outreach, and technical assistance. The General Assembly believes it is in the best interest of the State, and thus the purpose of the Exchange Authority, to promote competition and choice in the health care marketplace and to facilitate innovation by offering products with variation in price and design. The Exchange Authority shall accomplish its purpose through a robust portal that provides meaningful guidance to health benefit plans that meet the needs of the health care marketplace of this State and not through the limitations of health benefit plan options to qualified individuals or qualified employers or by excluding health benefit plans who meet the premium and solvency requirements approved by the North Carolina Department of Insurance. In establishing the Exchange Authority, it is the intent of the General Assembly to reduce the number of uninsured individuals in this State, promote improved competition in the health care marketplace, and reduce health care costs by, among other things, improving reimbursements to health care providers for uncompensated care, increasing consumer education, increasing transparency, and assisting individuals and employers in accessing health coverage, premium tax credits, and cost-sharing reductions.

SECTION 2. Article 50 of Chapter 58 of the General Statutes is amended by adding a new Part to read:

"Part 8. North Carolina Health Benefit Exchange Act.

"§ 58-50-300. Definitions.

The following definitions apply to this Part:

- (1) Agent. – Defined in G.S. 58-33-10(1).
- (2) Board. – The Board of Directors of the North Carolina Health Benefit Exchange Authority.
- (3) Broker. – Defined in G.S. 58-33-10(3).
- (4) Commissioner. – The Commissioner of Insurance of North Carolina or the Commissioner's authorized designee.



- 1 (5) Educated Health Care Consumer. – An individual who is knowledgeable
2 about the health care system and has background or experience in making
3 informed decisions regarding health, medical, and scientific matters.
- 4 (6) Essential Health Benefits. – Defined under section 1302(b) of the Federal
5 Act.
- 6 (7) Exchange Authority. – The North Carolina Health Benefit Exchange
7 Authority established pursuant to G.S. 58-50-310 and includes the Individual
8 Exchange and the SHOP Exchange, unless otherwise specified.
- 9 (8) Executive Director. – The individual selected by a majority vote of the
10 Board members and hired to serve as the Executive Director of the Exchange
11 Authority.
- 12 (9) Federal Act. – The federal Patient Protection and Affordable Care Act
13 (Public Law 111-148), as amended by the federal Health Care and Education
14 Reconciliation Act of 2010 (Public Law 111-152), and as further amended,
15 as well as any regulations or guidance issued under those acts.
- 16 (10) Grandfathered Health Plan Coverage or Grandfathered Health Plan. –
17 Defined in 45 C.F.R. Part 147.140(a).
- 18 (11) Health Benefit Plan. – Defined in G.S. 58-3-167(a)(1).
- 19 (12) Health Care Provider. – Defined in G.S. 58-50-270(3a).
- 20 (13) Health Insurer or Insurer. – Defined in G.S. 58-68-25(a)(6) and, for the
21 purposes of this act, the terms also include qualified nonprofit health
22 insurance issuers (CO-OP Insurers) as provided in section 1322 of the
23 Federal Act, and multistate Qualified Health Plans as provided in section
24 1334 of the Federal Act.
- 25 (14) Individual Exchange. – The Exchange through which Qualified Individuals
26 may purchase coverage established pursuant to this Part.
- 27 (15) Navigator. – An individual who either is an employee of or has been
28 licensed by the North Carolina Department of Insurance Consumer
29 Assistance Program in accordance with the standards set forth by the
30 Secretary, as provided in section 1311(i) of the Federal Act; and
31 G.S. 58-50-340(18).
- 32 (16) Plan of Operation. – The articles, bylaws, and operating rules and procedures
33 adopted by the Board in accordance with this Part.
- 34 (17) Qualified Dental Plan. – A limited scope dental plan that has been certified
35 in accordance with G.S. 58-50-350.
- 36 (18) Qualified Employer. – A Small Employer that elects to make its full-time
37 employees eligible for one or more Qualified Health Plans offered through
38 the SHOP Exchange, and at the option of the employer, some or all of its
39 part-time employees.
- 40 (19) Qualified Health Plan. – A Health Benefit Plan that has in effect a
41 certification that the plan meets the criteria for certification described in
42 section 1311(c) of the Federal Act and G.S. 58-50-350.
- 43 (20) Qualified Individual. – An individual, including a minor, who meets all of
44 the following requirements:
- 45 a. Is seeking to enroll in a Qualified Health Plan offered to individuals
46 through the Individual Exchange.
- 47 b. Resides in this State pursuant to G.S. 58-50-175(18).
- 48 c. At the time of enrollment, is not incarcerated, other than
49 incarceration pending the disposition of charges.

1 d. Is, and is reasonably expected to be, for the entire period for which
2 enrollment is sought, a citizen or national of the United States or an
3 alien lawfully present in the United States.

4 (21) Secretary. – The Secretary of the federal Department of Health and Human
5 Services.

6 (22) SHOP Exchange. – The Small Business Health Options Program established
7 in G.S. 58-50-34(13) that is designed to assist Qualified Employers in the
8 State who are Small Employers in facilitating the enrollment of their
9 employees in Qualified Health Plans offered in the small group market in the
10 State.

11 (23) Small Employer. – An employer as such term is defined in
12 G.S. 58-50-110(22), subject to the requirements of the Federal Act and the
13 Public Health Service Act (PHSA).

14 **"§ 58-50-310. Exchange established; Board of Directors; Plan of Operation.**

15 (a) There is hereby created a nonprofit entity to be known as the North Carolina Health
16 Benefit Exchange Authority, which is subject to the supervision of the Commissioner.
17 Notwithstanding that the Exchange Authority may be supported in whole or in part from State
18 or federal funds, the Exchange Authority is not an instrumentality of the State or federal
19 government and shall be operated by the Board. The purpose of the Exchange Authority is to
20 do the following:

21 (1) Create and administer an Individual Exchange and a SHOP Exchange which
22 shall be operated as two separate health benefit exchanges and shall not be
23 operated as one health benefit exchange.

24 (2) Facilitate the purchase and sale of Qualified Health Plans to Qualified
25 Individuals and Qualified Employers.

26 (3) Assist Qualified Individuals in enrollment in Qualified Health Plans and
27 assist Qualified Employers in facilitating the enrollment of their employees
28 in Qualified Health Plans.

29 (b) There is established the North Carolina Health Benefit Exchange Authority Board.
30 The Board shall have the duties and powers as established by this section.

31 (1) The North Carolina Health Benefit Exchange Authority Board shall consist
32 of the Commissioner of Insurance, who shall serve as an ex officio
33 nonvoting member, the Director of the Division of Medical Assistance, who
34 shall serve as ex officio member and shall only vote in the case of a tie, and
35 12 additional members appointed as follows:

36 a. Four members appointed by the General Assembly, upon the
37 recommendation of the President Pro Tempore of the Senate, as
38 follows:

39 1. One member who represents the medical provider
40 community, as recommended by the North Carolina Medical
41 Society.

42 2. One member who represents an insurer, and is not a licensed
43 health insurance agent, as recommended by the North
44 Carolina Association of Health Plans.

45 3. One member who represents business, who is not employed
46 by or affiliated with an insurance company or plan, group
47 hospital, or other Health Care Provider, as recommended by
48 the North Carolina Chamber.

49 4. One member who has experience and expertise as a licensed
50 health insurance agent in the State of North Carolina, as
51 recommended by the North Carolina Association of Health

- 1 Underwriters, the National Association of Insurance and
2 Financial Advisors – North Carolina, and the Independent
3 Insurance Agents of North Carolina.
- 4 b. Four members appointed by the General Assembly, upon the
5 recommendation of the Speaker of the House of Representatives, as
6 follows:
- 7 1. One member who represents the nursing provider community,
8 as recommended by the North Carolina Hospital Association.
- 9 2. One member who represents the insurance industry and is not
10 a licensed health insurance agent.
- 11 3. One member who represents small business, who is not
12 employed by or affiliated with an insurance company or plan,
13 group hospital, or other Health Care Provider, as
14 recommended by the National Federation of Independent
15 Business.
- 16 4. One member who represents the general public who is not
17 employed by or affiliated with an insurance company or plan,
18 group hospital, or other Health Care Provider and shall
19 reasonably be expected to qualify for coverage in the
20 Individual Exchange or SHOP Exchange. Members of the
21 general public include individuals whose only affiliation with
22 health insurance or health care coverage is as a covered
23 member.
- 24 c. Four members appointed by the Governor, who do not represent the
25 categories listed in sub-subdivision a. and sub-subdivision b. of this
26 subdivision, as follows:
- 27 1. One member, who is not employed by or affiliated with an
28 insurance company or plan, group hospital, or other Health
29 Care Provider, who has expertise and experience in the
30 development and operation of State-scale information
31 technology systems capable of conducting electronic funds
32 transfers, secure data transfers, and other electronic functions
33 relating to the creation and ongoing operations of the
34 Exchange Authority.
- 35 2. One member, who is not employed by or affiliated with an
36 insurance company or plan, group hospital, or other Health
37 Care Provider, who has expertise and experience in rural
38 health policy, rural health economics, or rural health care
39 finance as recommended by the North Carolina Rural
40 Economic Development Center.
- 41 3. One member who represents the general public who is not
42 employed by or affiliated with an insurance company or plan,
43 group hospital, or other Health Care Provider and shall
44 reasonably be expected to qualify for coverage in the
45 Individual Exchange or SHOP Exchange. Members of the
46 general public include individuals whose only affiliation with
47 health insurance or health care coverage is as a covered
48 member.
- 49 4. One member who has experience and expertise in one or
50 more of the subject area groupings: health economics or
51 health care finance; actuarial science or risk management;

- 1 health policy analysis or health law; or as a health insurance
2 agent.
- 3 (2) The initial appointments by the General Assembly upon the recommendation
4 of the Speaker of the House of Representatives and the President Pro
5 Tempore of the Senate shall be made no later than 30 days after enactment
6 of this Part and shall serve a term of three years. The initial appointments by
7 the Governor shall be made no later than 30 days after enactment of this Part
8 and shall be for a term of two years. All succeeding appointments shall be
9 for terms of three years. Members shall not serve for more than two
10 successive terms. A Board member's term shall continue until the member's
11 successor is appointed by the original appointing authority. Vacancies shall
12 be filled by the appointing authority for the unexpired portion of the term in
13 which they occur. A Board member may be removed by the member's
14 appointing authority or by the Commissioner for cause. The Board shall
15 meet at least quarterly upon the call of the chair. A majority of the total
16 membership of the Commission shall constitute a quorum. The
17 Commissioner shall appoint a chair to serve for the initial two years of the
18 Exchange Authority's operation. Subsequent chairs shall be elected by a
19 majority vote of the Board members and shall serve for two-year terms.
20 Board members shall receive travel allowances under G.S. 138-5 when
21 traveling to and from meetings of the Board but shall not receive any
22 subsistence allowance or per diem under subdivision (a)(1) of that section.
- 23 (3) The Board shall employ or fix compensation of the Executive Director. The
24 annual salary for the Executive Director shall not exceed one hundred fifty
25 percent (150%) of the annual salary for members of the Council of State.
- 26 (4) The Board shall appoint appropriate legal, actuarial, and other persons,
27 entities, or committees as necessary to provide technical assistance in the
28 operation, policy, contractual design, and other functions of the Exchange
29 Authority.
- 30 (5) The Board shall adopt bylaws, policies, and procedures as may be necessary
31 or convenient.
- 32 (6) Each member of the Board shall comply with the conflict of interest rules
33 and recusal procedures set forth in the Plan of Operation.
- 34 (7) No member of the Board or staff shall make, participate in making, or in any
35 way attempt to use his or her official position to influence the making of any
36 decision that he or she knows or has reason to know will have a reasonably
37 foreseeable material financial effect, distinguishable from its effect on the
38 public generally or on all members of a profession, occupation, industry, or
39 general class, on him or her or a member of his or her immediate family, or
40 which will have a reasonably foreseeable material effect on any business
41 entity in which the member or his or her immediate family member is a
42 director, officer, partner, trustee, employee, or holds any position of
43 management.
- 44 (8) Each member of the Board shall have the responsibility and duty to meet the
45 requirements of this Part, the Federal Act, and all applicable State and
46 federal laws, rules, and regulations to serve the public interest of the
47 individuals and employers seeking health care coverage through the
48 Exchange Authority, and to ensure the operational well-being and fiscal
49 solvency of the Exchange Authority.
- 50 (c) The Board shall submit to the Commissioner a Plan of Operation for the Exchange
51 Authority and any amendments.

- 1 (1) The Commissioner shall review and approve or disapprove the Plan of
2 Operation within 90 days after its submission or resubmission. If the
3 Commissioner fails to act within 90 days of submission, the Plan of
4 Operation shall be deemed approved. If the Commissioner disapproves any
5 part of the Plan of Operation, the Commissioner shall provide specific
6 reasons for the disapproval and provide the Board an opportunity to revise
7 and resubmit the Plan of Operation. The Plan of Operation shall become
8 effective upon approval in writing by the Commissioner. If the Board fails to
9 submit a Plan of Operation within 180 days after the appointment of the
10 Board that is approved by the Commissioner, or at any time thereafter fails
11 to submit amendments as required by statute or federal law to the Plan of
12 Operation, the Commissioner shall adopt temporary rules necessary to
13 effectuate the provisions of this section. The rules shall continue in force
14 until modified by the Commissioner or superseded by a Plan of Operation
15 submitted by the Board and approved by the Commissioner.
- 16 (2) The Plan of Operation shall establish policies and procedures for operation
17 of the Exchange Authority, including, but not limited to, the following:
- 18 a. Process by which the Board sets policies and conducts business,
19 including bylaws.
- 20 b. Process for certifying Qualified Health Plans.
- 21 c. Plans for determining the need for and selection of eligible entities
22 with whom to contract for performance of Exchange Authority
23 functions or operations.
- 24 d. Fiscal operations of the Exchange Authority, addressing the
25 collection, handling, disbursing, accounting, and auditing of assets
26 and monies of the Exchange Authority and any eligible entity with
27 whom the Exchange Authority contracts.
- 28 e. Statement acknowledging the fiduciary duty owed by the Exchange
29 Authority to persons receiving Qualified Health Plan coverage
30 through the Exchange Authority.
- 31 f. Process for evaluating the effectiveness of the Executive Director
32 and the overall operations of the Exchange Authority.
- 33 g. Provide for conflict of interest rules and recusal procedures that
34 require a Board member to recuse himself or herself from an official
35 matter whenever that matter will have a reasonably foreseeable
36 material effect, distinguishable from its effect on the public generally
37 or on all members of a profession, occupation, industry, or general
38 class, on any Board member, or his or her immediate family member
39 or on any business entity in which the member or his or her
40 immediate family member is a director, officer, partner, trustee,
41 employee, or holds any position of management.
- 42 h. Identify an approach for coordinating efforts with the Department of
43 Health and Human Services to fairly allocate administrative costs for
44 eligibility determinations in the Exchange Authority and Medicaid.
- 45 i. Provide for other matters as may be necessary or proper for the
46 execution of the Executive Director's powers, duties, and obligations
47 under this act.
- 48 j. Appeals processes authorized by this Part, including appeals of tax
49 credit eligibility, cost-sharing subsidy, mandate waiver
50 determination, affordability determinations pursuant to

1 G.S. 58-50-340 and appeals of Insurer noncertification or
2 decertification pursuant to G.S. 58-50-350.

3 **"§ 58-50-320. Exchange Authority general powers.**

4 (a) The Exchange Authority shall have the general powers and authority granted under
5 the laws of this State and the specific authority to do all of the following:

6 (1) Contract with an eligible entity for any of its functions described in this act.
7 For the purposes of this act, an eligible entity has the same meaning as
8 section 1311(f)(3)(B) of the Federal Act.

9 (2) Take legal action as necessary.

10 (3) Enter into information-sharing agreements with federal and State agencies
11 and other state exchanges to carry out its responsibilities under this act,
12 provided such agreements include adequate protections with respect to the
13 confidentiality of the information to be shared and comply with all State and
14 federal laws and regulations.

15 **"§ 58-50-330. General requirements.**

16 (a) The Exchange Authority shall make Qualified Health Plans available to Qualified
17 Individuals and Qualified Employers beginning with effective dates on or after January 1,
18 2014.

19 (b) The Exchange Authority shall not make available any Health Benefit Plan that is not
20 a Qualified Health Plan. The Exchange Authority shall allow a Health Insurer to offer a plan
21 that provides limited scope dental benefits meeting the requirements of section 9832(c)(2)(A)
22 of the Internal Revenue Code of 1986 through the Exchange Authority, either separately or in
23 conjunction with a Qualified Health Plan, if the plan provides pediatric dental benefits meeting
24 the requirements of section 1302(b)(1)(J) of the Federal Act.

25 (c) The Exchange Authority, or any Insurer offering Qualified Health Plans through the
26 Exchange Authority, shall not impose any penalty or other fee on an individual who cancels
27 enrollment in a plan because the individual becomes eligible for minimum essential coverage
28 (as defined in section 5000A(f) of the Internal Revenue Code of 1986 without regard to
29 paragraph (1)(C) or (D) thereof) or such coverage has become affordable within the meaning of
30 section 36B(c)(2)(C) of the Internal Revenue Code of 1986.

31 (d) The Exchange Authority may make a Qualified Health Plan available
32 notwithstanding any provision of law that may require benefits other than the Essential Health
33 Benefits specified under section 1302(b) of the Federal Act.

34 (1) Nothing in this section shall preclude a Qualified Health Plan from including
35 benefits in addition to Essential Health Benefits, including wellness
36 programs.

37 (2) To the extent that State law or regulation requires that a Qualified Health
38 Plan include benefits in addition to the Essential Health Benefits, the State
39 shall make payments to defray the cost of any additional benefits directly to
40 an individual enrolled in a Qualified Health Plan or on behalf of an
41 individual directly to the Health Insurer in whose Qualified Health Plan such
42 individual is enrolled.

43 (3) To the extent that funding to defray the cost for such additional benefits is
44 not provided, notwithstanding any requirements in Chapter 58 of the General
45 Statutes, a Health Insurer is not required to include such additional benefits
46 in a Qualified Health Plan, may discontinue such benefits at the time such
47 funding is no longer available, and shall provide written or electronic notice
48 of discontinuation of such benefits to insureds and contracted Health Care
49 Providers as soon as is reasonably practicable. The Exchange Authority shall
50 not require that a Qualified Health Plan provide such additional benefits
51 when funding to defray the cost for such additional benefits is not provided.

1 (e) Nothing in this Part, and no action taken by the Exchange Authority pursuant to this
2 Part, shall be construed to conflict with, preempt, limit, or supersede any applicable health
3 insurance laws of this State or regulations adopted and orders issued by the Commissioner.
4 Nothing in this Part shall be construed to conflict with, limit, or supersede the statutory or
5 regulatory authority vested with the North Carolina Department of Insurance. Except as
6 expressly provided to the contrary by federal law, Insurers and any other entities or persons
7 participating in the Exchange Authority in this State shall comply fully with all applicable
8 provisions of Chapter 58 of the General Statutes and all related regulations adopted and orders
9 issued by the Commissioner. Participation in the Exchange Authority in any way, including
10 payment or receipt of payment in relation to a Qualified Health Benefits Plan, does not exempt
11 any Insurer, entity, or person from complying fully with Chapter 58 of the General Statutes and
12 all related regulations adopted and orders issued by the Commissioner.

13 (f) The Executive Director shall make an annual report to the Governor, Speaker of the
14 House of Representatives, the President Pro Tempore of the Senate, and the Commissioner by
15 March 1 of each year. The report shall summarize the activities of the Exchange Authority in
16 the preceding calendar year, including information about the number and types of plans
17 offered; number of Insurers; summary information about premiums, enrollment levels and
18 enrollment/disenrollment activity, and duration of coverage; and cost of operating the
19 Exchange Authority.

20 (g) Neither the Board nor the employees of the Exchange Authority are liable for any
21 obligations of the Exchange Authority. There shall be no liability on the part of, and no cause
22 of action of any nature shall arise against, the Exchange Authority or its agents or employees,
23 the Board, the Executive Director, or the Commissioner or the Commissioner's representatives
24 for any action taken by them in good faith in the performance of their powers and duties under
25 this Part.

26 (h) The Exchange Authority, including the Board and its employees, is subject to the
27 provisions of Article 33C of Chapter 143 of the General Statutes.

28 (i) The Executive Director, with the approval of the Board, shall operate the Exchange
29 Authority in a manner so that the estimated cost of operating the Exchange Authority during
30 any calendar year is not anticipated to exceed the total income the Exchange Authority expects
31 to receive from any revenue available to the Exchange Authority.

32 (j) The Board shall provide for other matters as may be necessary and proper for the
33 execution of the Executive Director's powers, duties, and obligations under this Part.

34 (k) All documents, papers, letters, maps, books, photographs, films, sound recordings,
35 magnetic or other tapes, electronic data-processing records, artifacts, or other documentary
36 material, regardless of physical form or characteristics within the possession of the Exchange
37 Authority, including its employees and the Board, are subject to the provisions of Chapter 132
38 of the General Statutes except to the extent that these public records are protected under State
39 or federal law, or are confidential or proprietary property of a person as defined in G.S. 66-152.

40 (l) The members of the Board and the Executive Director are public servants under
41 G.S. 138A-3(30) and are subject to the provisions of Chapter 138A of the General Statutes.

42 **"§ 58-50-340. General duties.**

43 The Exchange Authority shall do the following:

- 44 (1) Facilitate the purchase and sale of Qualified Health Plans.
- 45 (2) Assist qualified individuals in this State with enrollment in Qualified Health
46 Plans.
- 47 (3) Assist qualified employers in this State with enrollment of their employees
48 in Qualified Health Plans.
- 49 (4) Implement procedures for the certification, recertification, and
50 decertification, consistent with guidelines developed by the Secretary under

- 1 section 1311(c) of the Federal Act and this Part, of health benefit plans as
2 Qualified Health Plans.
- 3 (5) Provide for the operation of a toll-free telephone hotline to respond to
4 requests for assistance in a manner that is accessible to individuals with
5 different communication needs and that effectively communicates
6 information in a manner that is appropriate to the needs of the population
7 being served by the Exchange Authority.
- 8 (6) Provide for enrollment periods, as provided under section 1311(c)(6) of the
9 Federal Act.
- 10 (7) Maintain an Internet Web site through which enrollees and prospective
11 enrollees of Qualified Health Plans and individuals eligible for Medicaid or
12 North Carolina Health Choice may obtain standardized comparative
13 information on such plans.
- 14 (8) Assign a rating to each Qualified Health Plan offered through the Exchange
15 Authority in accordance with the criteria developed by the Secretary under
16 section 1311(c)(3) of the Federal Act and determine each Qualified Health
17 Plan's level of coverage in accordance with regulations issued by the
18 Secretary under section 1302(d)(2)(A) of the Federal Act.
- 19 (9) Use a standardized format for presenting health benefit options in the
20 Exchange Authority, including the use of the uniform outline of coverage
21 established under section 2715 of the PHSA that supports consumer choice
22 by making comprehensive information about health plans available in an
23 objective, easy-to-understand format.
- 24 (10) In accordance with section 1413 of the Federal Act, inform individuals of
25 eligibility requirements for the Medicaid program under Title XIX of the
26 Social Security Act, the Children's Health Insurance Program (CHIP) under
27 Title XXI of the Social Security Act, or any applicable State or local public
28 program and if, through screening of the application by the Exchange
29 Authority, the Exchange Authority determines that any individual is eligible
30 for any such program, enroll that individual in that program.
- 31 (11) Establish and make available by electronic means a calculator to determine
32 the actual cost of coverage after application of any premium tax credit under
33 section 36B of the Internal Revenue Code of 1986 and any cost-sharing
34 reduction under section 1402 of the Federal Act.
- 35 (12) Establish an Individual Exchange, through which Qualified Individuals may
36 enroll in any qualified plan offered through the Individual Exchange for
37 which they are eligible.
- 38 (13) Establish a SHOP Exchange through which Qualified Employers may make
39 its employees eligible for one or more Qualified Health Plans offered
40 through the SHOP Exchange or through which Qualified Employers may
41 specify a level of coverage so that any of its employees may enroll in any
42 Qualified Health Plan offered through the SHOP Exchange at the specified
43 level of coverage.
- 44 (14) Subject to section 1411 of the Federal Act, grant a certification attesting that,
45 for purposes of the individual responsibility penalty under section 5000A of
46 the Internal Revenue Code of 1986, an individual is exempt from the
47 individual responsibility requirement or from the penalty imposed by that
48 section because of either of the following:
- 49 a. There is no affordable Qualified Health Plan available through the
50 Exchange Authority, or the individual's employer, covering the
51 individual.

- 1 b. The individual meets the requirements for any other such exemption
2 from the individual responsibility requirement or penalty.
- 3 (15) Transfer to the federal Secretary of the Treasury the following:
- 4 a. A list of the individuals who are issued a certification under
5 subdivision (14) of this subsection, including the name and taxpayer
6 identification number of each individual.
- 7 b. The name and taxpayer identification number of each individual who
8 was an employee of an employer but who was determined to be
9 eligible for the premium tax credit under section 36B of the Internal
10 Revenue Code of 1986 because of either of the following:
- 11 1. The employer did not provide minimum essential coverage.
12 2. The employer provided the minimum essential coverage, but
13 it was determined under section 36B(c)(2)(C) of the Internal
14 Revenue Code of 1986 to either be unaffordable to the
15 employee or not provide the required minimum actuarial
16 value.
- 17 c. The name and taxpayer identification number of the following:
- 18 1. Each individual who notifies the Exchange Authority under
19 section 1411(b)(4) of the Federal Act that he or she has
20 changed employers.
- 21 2. Each individual who ceases coverage under a Qualified
22 Health Plan during a plan year and the effective date of that
23 cessation.
- 24 (16) Provide to each employer the name of each employee of the employer
25 described in sub-sub-subdivision b.2. of subdivision (15) of this subsection
26 who ceases coverage under a Qualified Health Plan during a plan year and
27 the effective date of the cessation.
- 28 (17) Perform duties required of the Exchange Authority by the Secretary or the
29 Secretary of the Treasury related to determining eligibility for premium tax
30 credits, reduced cost sharing, or individual responsibility requirement
31 exemptions.
- 32 (18) Select Navigators and award grants to enable Navigators to do the following:
- 33 a. Conduct public education activities to raise awareness of the
34 availability of Qualified Health Plans.
- 35 b. Distribute fair and impartial information concerning enrollment in
36 Qualified Health Plans and the availability of premium tax credits
37 under section 36B of the Internal Revenue Code of 1986 and
38 cost-sharing reductions under section 1402 of the Federal Act.
- 39 c. Facilitate enrollment in Qualified Health Plans.
- 40 d. Provide referrals to any applicable office of health insurance
41 consumer assistance or health insurance ombudsman established
42 under section 2793 of the PHSA, or any other appropriate State
43 agency or agencies, for any enrollee with a grievance, complaint, or
44 question regarding their Health Benefit Plan, coverage, or a
45 determination under that plan or coverage.
- 46 e. Provide information in a manner that is culturally and linguistically
47 appropriate to the needs of the population being served by the
48 Exchange Authority.
- 49 (19) Take into account any excess of premium growth outside of the Exchange
50 Authority as compared to the rate of such growth inside the Exchange
51 Authority when determining under section 1302(f)(2)(B) of the Federal Act

- 1 whether to recommend to the General Assembly that Qualified Health Plans
2 be offered in the large group market through the SHOP Exchange.
3 (20) Consult with stakeholders relevant to carrying out the activities required
4 under this act, including, but not limited to, the following:
5 a. Educated health care consumers who are enrollees in Qualified
6 Health Plans.
7 b. Individuals and entities with experience in facilitating enrollment in
8 Qualified Health Plans.
9 c. Representatives of small businesses and self-employed individuals.
10 d. Representatives of Health Insurers that offer Qualified Health Plans
11 through the Exchange Authority.
12 e. Representatives of Health Insurers that are not offering qualified
13 plans through the Exchange Authority.
14 f. Representatives of Health Care Providers.
15 g. The Division of Medical Assistance.
16 h. The North Carolina Department of Insurance.
17 i. Advocates for enrolling hard to reach populations.
18 (21) Meet all of the following financial integrity requirements:
19 a. Keep an accurate accounting of all activities, receipts, and
20 expenditures and annually submit to the Secretary, the Governor, the
21 Commissioner, and the General Assembly a report concerning such
22 accountings.
23 b. Fully cooperate with any investigation conducted by the Secretary
24 pursuant to the Secretary's authority under the Federal Act and allow
25 the Secretary, in coordination with the Inspector General of the U.S.
26 Department of Health and Human Services, to do all of the
27 following:
28 1. Investigate the affairs of the Exchange Authority.
29 2. Examine the properties and records of the Exchange
30 Authority.
31 3. Require periodic reports in relation to the activities
32 undertaken by the Exchange Authority.
33 c. In carrying out its activities under this act, not use any funds intended
34 for the administrative and operational expenses of the Exchange
35 Authority for staff retreats, promotional giveaways, excessive
36 executive compensation, or promotion of federal or State legislative
37 and regulatory modifications.
38 (22) Meet the following fiduciary duties and liability:
39 a. Any person who acts on behalf of an Exchange Authority shall act as
40 a fiduciary. Such person shall ensure that the Exchange Authority is
41 operated (i) solely in the interests of individuals participating in
42 qualified health plans offered through the Exchange Authority and
43 (ii) for the exclusive purpose of facilitating the purchase of Qualified
44 Health Plans.
45 b. Any person who acts as a fiduciary on behalf of the Exchange
46 Authority who breaches any of their responsibilities, obligations, or
47 duties imposed by this section shall be liable to make good to the
48 Exchange Authority, the Qualified Health Plans offered through the
49 Exchange Authority, or participants of Qualified Health Plans
50 offered through the Exchange Authority any losses resulting from
51 each breach and shall be subject to such other legal or equitable relief

1 as the court may deem appropriate, including removal of such
2 fiduciary.

3 (23) With respect to eligibility determinations, provide for (i) review of enrollee
4 appeals of Exchange Authority premium tax credit and cost-sharing
5 reductions and mandate exemption determinations and establish procedures
6 for identifying and confirming income levels of applicants for Exchange
7 Authority coverage and eligibility for receipt of premiums and tax credits
8 and (ii) employer appeals of employer-sponsored plan availability or
9 affordability determinations.

10 (24) Conduct a review of the costs and benefits of collecting and distributing
11 premiums for small businesses. No later than January 1, 2015, the Exchange
12 Authority shall report the results of the review, including analysis of the
13 financial impact of such collection and distribution, and its recommendations
14 to the North Carolina General Assembly. The Exchange Authority may
15 implement and carry out a process for collecting and distributing premiums
16 if it has sufficient funding to implement the initiative and upon approval by
17 vote by both chambers of the North Carolina General Assembly.

18 (25) In conjunction with North Carolina Department of Health and Human
19 Services, study the feasibility of offering a Basic Health Plan pursuant to
20 section 1331 of the Federal Act and make a recommendation to the 2013
21 Regular Session of the 2013 General Assembly.

22 (26) Provide for publicity and outreach campaigns to raise awareness of the
23 existence of the Exchange Authority and disseminate information regarding
24 eligibility criteria, enrollment procedures, availability of premium tax credits
25 and cost-sharing reductions, small employer tax credits, and other relevant
26 information.

27 (27) Consider the extent to and the circumstances under which benefits for
28 spiritual care services that are deductible under section 213(d) of the Internal
29 Revenue Code of 1986 as of January 1, 2011, will be made available under
30 the Exchange Authority in accordance with section 1311(d)(3)(B) of the
31 Affordable Care Act.

32 **"§ 58-50-350. Health Benefit Plan certification.**

33 (a) The Exchange Authority shall certify a Health Benefit Plan as a Qualified Health
34 Plan if the Department of Insurance determines that it satisfies the requirements set forth in
35 subdivisions (1) through (6) of this subsection unless the Exchange Authority determines that
36 making the plan available through the Exchange Authority is not in the interest of Qualified
37 Individuals and Qualified Employers in this State.

38 (1) The plan provides the Essential Health Benefits package described in section
39 1302(a) of the Federal Act, except that the plan is not required to provide
40 essential benefits that duplicate the minimum benefits of Qualified Dental
41 Plans, as provided in subsection (e) of this section, if both of the following
42 occur:

43 a. The Exchange Authority has determined that at least one Qualified
44 Dental Plan is available to supplement the plan's coverage.

45 b. The Insurer makes prominent disclosure at the time it offers the plan,
46 in a form approved by the Exchange Authority, that the plan does not
47 provide the full range of essential pediatric benefits, and that
48 Qualified Dental Plans providing those benefits and other dental
49 benefits not covered by the plan are offered through the Exchange
50 Authority.

- 1 (2) The premium rates and insurance policy forms, certifications, applications
2 and riders have been approved by the Commissioner.
- 3 (3) The plan provides at least a bronze level of coverage, unless the plan is
4 certified as a qualified catastrophic plan, meets the requirements of section
5 1302(e) of the Federal Act for catastrophic plans, and will only be offered to
6 individuals eligible for catastrophic coverage.
- 7 (4) The plan's cost-sharing requirements do not exceed the limits established
8 under section 1302(c)(1) of the Federal Act and, if the plan is offered
9 through the SHOP Exchange, the plan's deductible does not exceed the limits
10 established under section 1302(c)(2) of the Federal Act.
- 11 (5) The Health Insurer offering the plan meets the following requirements:
- 12 a. Is licensed and in good standing to offer health insurance coverage in
13 this State.
- 14 b. Offers at least one Qualified Health Plan in the silver level and at
15 least one plan in the gold level through each component of the
16 Exchange Authority in which the Insurer participates, where
17 "component" refers to the SHOP Exchange and the Individual
18 Exchange.
- 19 c. Charges the same premium rate for each qualified health plan
20 without regard to whether the plan is offered through the Exchange
21 Authority and without regard to whether the plan is offered directly
22 from the Insurer or through an insurance producer.
- 23 d. Does not charge any cancellation fees or penalties in violation of
24 G.S. 58-50-330(c).
- 25 e. Complies with the regulations developed by the Secretary under
26 section 1311(d) of the Federal Act and such other requirements as the
27 Exchange Authority may establish.
- 28 (6) The plan meets the requirements of certification as promulgated by
29 regulation pursuant to this section and by the Secretary under section
30 1311(c) of the Federal Act.
- 31 (b) The Exchange Authority shall not exclude a health plan through the imposition of
32 premium price controls, nor shall it exclude a health plan based on the following:
- 33 (1) That the plan is a fee-for-service plan.
- 34 (2) That the Health Benefit Plan provides treatments necessary to prevent
35 patients' deaths in circumstances the Exchange Authority determines are
36 inappropriate or too costly.
- 37 (c) The Exchange Authority shall require each Health Insurer seeking certification of a
38 plan as a Qualified Health Plan to do the following:
- 39 (1) Submit a justification for any premium increase before implementation of
40 that increase. The Insurer shall prominently post such information on its
41 Internet Web site. The Exchange Authority shall take this information, along
42 with the information and the recommendations provided to the Exchange
43 Authority by the Commissioner under section 2794(b) of the PHSA, relating
44 to patterns or practices of excessive or unjustified premium increases, into
45 consideration when determining whether to continue to allow the Insurer to
46 make plans available through the Exchange Authority. In no case shall an
47 Exchange Authority impose any premium price controls or restrict premiums
48 that otherwise meet the requirements of State law.
- 49 (2) Make available to the public and submit to the Exchange Authority, the
50 Secretary, and the Commissioner, accurate and timely disclosure of the
51 following:

- 1 a. Claims payment policies and practices.
2 b. Periodic financial disclosures.
3 c. Data on enrollment.
4 d. Data on disenrollment.
5 e. Data on the number of claims that are denied.
6 f. Data on rating practices.
7 g. Information on cost sharing and payments with respect to any
8 out-of-network coverage.
9 h. Information on enrollee and participant rights under Title I of the
10 Federal Act.
11 i. Other information as determined appropriate by the Secretary.
12 The information shall be provided in plain language, as that term is defined
13 in section 1311(e)(3)(B) of the Federal Act.
14 (3) Permit individuals to learn, in a timely manner upon the request of the
15 individual, the amount of cost sharing, including deductibles, co-payments,
16 and coinsurance, under the individual's plan or coverage that the individual
17 would be responsible for paying with respect to the furnishing of a specific
18 item or service by a participating provider. At a minimum, this information
19 shall be made available to the individual through an Internet Web site and
20 through other means for individuals without access to the Internet.
21 (d) The Exchange Authority shall establish and publish a transparent, objective process
22 for denying certification or decertifying Qualified Health Plans.
23 (1) The Exchange Authority shall give each Health Insurer the opportunity to
24 appeal a decertification decision or the denial of certification as a Qualified
25 Health Plan.
26 (2) The Exchange Authority shall give each Health Insurer that appeals a
27 decertification decision or the denial of certification the opportunity for the
28 following:
29 a. The submission and consideration of facts, arguments, or proposals
30 of adjustment of the health plan or plans at issue.
31 b. A hearing and a decision on the record, to the extent that the
32 Exchange Authority and the Health Insurer are unable to reach
33 agreement following the submission of the information in
34 sub-subdivision a. of this subdivision.
35 (3) Any hearing held pursuant to subdivision (2) of this subsection shall be
36 conducted by an impartial party agreed to by the Exchange Authority and the
37 Health Insurer. If the Exchange Authority and the Health Insurer cannot
38 agree on an impartial party, then the hearing must be held by an
39 administrative law judge.
40 (4) The hearing decision may be appealed to the North Carolina Court of
41 Appeals by the aggrieved party.
42 (e) The Exchange Authority shall not exempt any Health Insurer seeking certification
43 of a Qualified Health Plan, regardless of the type or size of the Insurer, from State licensure or
44 solvency requirements and shall apply the criteria of this section in a manner that assures a
45 level playing field between or among Health Insurers participating in the Exchange Authority.
46 (1) The provisions of this act that are applicable to Qualified Health Plans shall
47 also apply to the extent relevant to qualified dental plans except as modified
48 in accordance with the provisions of subdivisions (2), (3), and (4) of this
49 subsection or by regulations adopted by the Commissioner.
50 (2) The Insurer shall be licensed to offer dental coverage but need not be
51 licensed to offer other health benefits.

1 (3) The plan shall be limited to dental and oral health benefits, without
2 substantially duplicating the benefits typically offered by Health Benefit
3 Plans without dental coverage and shall include, at a minimum, the essential
4 pediatric dental benefits prescribed by the Secretary pursuant to section
5 1302(b)(1)(J) of the Federal Act and such other dental benefits as the
6 Exchange Authority or the Secretary may specify by regulation.

7 (4) Insurers may jointly offer a comprehensive plan through the Exchange
8 Authority in which the dental benefits are provided by an Insurer through a
9 Qualified Dental Plan and the other benefits are provided by an Insurer
10 through a Qualified Health Plan, provided that the plans are priced
11 separately and are also made available for purchase separately at the same
12 price.

13 (f) Any Insurer offering only catastrophic plans outside of the Exchange Authority
14 without offering any plans in the Exchange will be required to participate in the Exchange
15 Authority and offer identical catastrophic plans inside of the Exchange Authority.

16 **"§ 58-50-360. Choice.**

17 (a) In accordance with section 1312(f)(2)(A) of the Federal Act, a Qualified Employer
18 either may designate one or more Qualified Health Plans from which its employees may choose
19 or designate any level of coverage to be made available to employees through the SHOP
20 Exchange.

21 (b) In accordance with section 1312(b) of the Federal Act, a Qualified Individual
22 enrolled in any Qualified Health Plan may pay any applicable premium owed by such
23 individual to the Health Insurer issuing such Qualified Health Plan.

24 (c) In accordance with section 1312(c) of the Federal Act, the following risk pools are
25 established:

26 (1) Individual Market. – A Health Insurer shall consider all enrollees in all
27 health plans other than Grandfathered Health Plans offered by such Insurer
28 in the individual market, including those enrollees who do not enroll in such
29 plans through the Individual Exchange, to be members of a single risk pool.

30 (2) Small Group Market. – A Health Insurer shall consider all enrollees in all
31 health plans other than Grandfathered Health Plans offered by such Insurer
32 in the small group market, including those enrollees who do not enroll in
33 such plans through the SHOP Exchange, to be members of a single risk pool.

34 (d) In accordance with section 1312(d) of the Federal Act, this section shall not prohibit
35 either of the following:

36 (1) A Health Insurer from offering outside of the Individual Exchange or the
37 SHOP Exchange a health plan to a Qualified Individual or a Qualified
38 Employer.

39 (2) A Qualified Individual from enrolling in, or a Qualified Employer from
40 selecting for its employees, a health plan offered outside of the Exchange
41 Authority.

42 (e) This section shall not limit the operation of any requirement under State law or
43 regulation with respect to any policy or plan that is offered outside of the Exchange Authority
44 with respect to any requirement to offer benefits.

45 (f) Nothing in this section shall restrict the choice of a Qualified Individual to enroll or
46 not to enroll in a Qualified Health Plan or to participate in the Individual Exchange.

47 (g) Nothing in this section shall compel an individual to enroll in a Qualified Health
48 Plan or to participate in the Exchange Authority.

49 (h) A Qualified Individual may enroll in any Qualified Health Plan, except that in the
50 case of a catastrophic plan described in section 1302(e) of the Federal Act, a Qualified

1 Individual may enroll in the plan only if the individual is eligible to enroll in the plan under
2 section 1312(e)(2) of the Federal Act.

3 (i) Nothing in this act or the Federal Act shall be construed to terminate, abridge, or
4 limit the operation of any requirement under State law with respect to any Health Benefit Plan
5 that is offered outside of the Exchange Authority.

6 (j) In accordance with section 1312(e) of the Federal Act, the Exchange Authority shall
7 allow Agents or Brokers to do the following:

8 (1) To enroll Qualified Individuals and Qualified Employers in any Qualified
9 Health Plan offered through the Exchange Authority for which the individual
10 or employer is eligible.

11 (2) To assist Qualified Individuals in applying for premium tax credits and
12 cost-sharing reductions for any Qualified Health Plan purchased through the
13 Individual Exchange.

14 (k) Any compensation to Agents and Brokers paid under this Part shall be determined
15 by the insurer.

16 **"§ 58-50-370. Funding; publication of costs.**

17 (a) Beginning in 2014, the funding stream that supports the North Carolina Health
18 Insurance Risk Pool shall be utilized to support the operations of the Exchange Authority.
19 Beginning in 2015, the funding stream that supports the North Carolina Health Insurance Risk
20 Pool shall be utilized to support the operations of the Exchange Authority that serve those
21 individuals with incomes less than or equal to four hundred percent (400%) of the federal
22 poverty level and Qualified Employers receiving a tax credit for the purchase of insurance
23 pursuant to the Federal Act. The proportional cost associated with serving individuals with
24 incomes over four hundred percent (400%) of the federal poverty level and the Qualified
25 Employers not receiving a tax credit pursuant to the Federal Act shall be funded by an annual
26 user fee paid by the individual or the employer to the Exchange Authority. The user fee
27 assessed by the Exchange Authority shall be no greater than the anticipated expenses for
28 servicing this market for the applicable fiscal year and must be approved by the Commissioner.
29 Additionally, the Exchange Authority is authorized to utilize grant funding for operations,
30 including, but not limited to, grant funding from the Federal Department of Health and Human
31 Services. The Exchange Authority is also authorized to collect and use advertising fees to help
32 support operations of the Exchange Authority.

33 (b) Prior to the commencement of the 2013 Regular Session of the 2013 General
34 Assembly, the Exchange Authority shall examine its potential operational costs and propose to
35 the General Assembly any additional changes to the funding stream necessary to ensure its
36 solvency. Proposals submitted by the Exchange Authority to ensure the Exchange Authority's
37 solvency shall not include appropriations from the General Fund.

38 (c) As required by section 1311(d)(5)(A) of the Federal Act, the Exchange Authority
39 shall be self-sustaining by January 1, 2015. A budget for the Exchange Authority shall be
40 prepared by the Exchange Authority and submitted to the Commissioner annually for approval
41 at least 120 days before the beginning of the next fiscal year.

42 (d) Services performed by the Exchange Authority on behalf of other State or federal
43 programs shall be paid for by those State or federal programs.

44 (e) Any unspent funding by the Exchange Authority shall be used for future operation
45 of the Exchange Authority or reducing future user fees.

46 (f) The Exchange Authority shall publish the average costs of licensing, regulatory
47 fees, and any other payments required by the Exchange Authority, and the administrative costs
48 of the Exchange Authority, on an Internet Web site to educate consumers on such costs. This
49 information shall include information on monies lost to waste, fraud, and abuse.

50 (g) The Exchange Authority is exempt from any and all State taxes.

51 **"§ 58-50-380. Audit.**

1 An audit of the Exchange Authority shall be conducted annually under the oversight of the
2 State Auditor. The cost of the audit shall be reimbursed to the State Auditor from Exchange
3 Authority funds."

4 **SECTION 3.** Nothing in this act shall be construed to interfere with payments to
5 federally qualified health centers. If any item or service covered by a qualified health plan is
6 provided by a federally qualified health center, as defined in section 1905(1)(2)(B) under the
7 Social Security Act, 42 U.S.C. § 1396d(1)(2)(B), to an enrollee of the plan, the offeror of the
8 plan shall pay to the center for the item or services an amount that is not less than the amount of
9 payment that would have been paid to the center under section 1902(bb) of the Social Security
10 Act for such item or service.

11 **SECTION 4.** Severability. – If any provision of this act is held invalid by a court
12 of competent jurisdiction, then Part 8 of Article 50 of Chapter 58 of the General Statutes, as
13 established by this act, is repealed. If section 1311 of the federal Patient Protection and
14 Affordable Care Act or the federal Patient Protection and Affordable Care Act in its entirety is
15 repealed or held invalid by a court of competent jurisdiction, then Part 8 of Article 50 of
16 Chapter 58 of the General Statutes, as established by this act, is repealed. If funding is not
17 provided as set forth in the federal Patient Protection and Affordable Care Act, then Part 8 of
18 Article 50 of Chapter 58 of the General Statutes, as established by this act, shall not be
19 enforceable.

20 **SECTION 5.** This act is effective when it becomes law.