

GENERAL ASSEMBLY OF NORTH CAROLINA  
SESSION 2023

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SENATE BILL 474

Short Title: Accessing Midwives Act. (Public)

Sponsors: Senator Burgin (Primary Sponsor).

Referred to: Rules and Operations of the Senate

April 4, 2023

1 A BILL TO BE ENTITLED  
2 AN ACT TO ESTABLISH THE CERTIFIED PROFESSIONAL MIDWIVES LICENSING  
3 ACT.

4 The General Assembly of North Carolina enacts:

5 **SECTION 1.** Chapter 90 of the General Statutes is amended by adding a new Article  
6 to read:

7 "Article 10B.

8 "Certified Professional Midwives.

9 **"§ 90-178.10. Title.**

10 This Article may be cited as the "Accessing Midwives Act."

11 **"§ 90-178.11. Findings.**

12 The General Assembly makes the following findings:

- 13 (1) There is a need for a person to have the freedom to choose the manner, cost,  
14 attendant, and setting for giving birth.
- 15 (2) Access to prenatal care and delivery services is limited by the inadequate  
16 number of providers of maternity services, and the practice of midwifery may  
17 help to reduce this shortage.
- 18 (3) There is a need for the safe and effective delivery of newborn babies and the  
19 health, safety, and welfare of their mothers in the delivery process.
- 20 (4) In the interest of public health, the State should promote the regulation of the  
21 practice of midwifery for the purpose of protecting the health and welfare of  
22 women and infants.
- 23 (5) Midwifery is a profession in its own right, and it is not the practice of  
24 medicine.

25 **"§ 90-178.12. Definitions.**

26 The following definitions apply in this Article:

- 27 (1) AMCB. – American Midwifery Certification Board.
- 28 (2) Antepartal. – Occurring during pregnancy.
- 29 (3) Certified Midwife (CM). – A person who has obtained national certification  
30 from the American Midwifery Certification Board (AMCB).
- 31 (4) Certified Nurse-Midwife (CNM). – A person approved to practice  
32 Nurse-Midwifery under Article 10A of this Chapter.
- 33 (5) Certified Professional Midwife (CPM). – A person who has obtained national  
34 certification from the North American Registry of Midwives (NARM).



- 1           (6)    Collaboration. – The process by which a licensed midwife and a physician or  
2           other appropriate health care provider jointly manage the care of a client, as  
3           defined by Board rule.
- 4           (7)    Consultation. – The exchange of information and advice regarding the client's  
5           condition and indicated treatment with a licensed physician or certified nurse  
6           midwife.
- 7           (8)    Council. – The North Carolina Council of Midwives, a subcommittee of the  
8           Division of Health Service Regulation.
- 9           (9)    Department. – The North Carolina Department of Health and Human  
10           Services.
- 11          (10)   Division. – The Division of Health Service Regulation within the Department  
12           of Health and Human Services to which the North Carolina Council of  
13           Midwives reports.
- 14          (11)   Health care provider. – As defined in G.S. 90-21.11.
- 15          (12)   ICM. – International Confederation of Midwives.
- 16          (13)   Intrapartal. – Occurring during the process of giving birth.
- 17          (14)   Licensed physician. – A physician duly licensed in this State to practice  
18           medicine under Article 1 of this Chapter.
- 19          (15)   Licensee. – A Certified Professional Midwife who holds the CPM credential  
20           or a Certified Midwife who holds the CM credential and is licensed to practice  
21           midwifery under this Article.
- 22          (16)   Midwife. – A person who is trained to (i) give the necessary care and advice  
23           to women during pregnancy, labor, and the post-birth period, (ii) conduct  
24           normal deliveries as the midwife's own responsibility, (iii) care for the newly  
25           born infant, and (iv) recognize the warning signs of abnormal conditions  
26           requiring referral to or collaboration with a licensed physician or other  
27           licensed health care provider.
- 28          (17)   Midwifery. – The provision of primary health or maternity care to  
29           childbearing people and infants.
- 30          (18)   NACPM. – The National Association of Certified Professional Midwives.
- 31          (19)   NARM. – The North American Registry of Midwives.
- 32          (20)   Postpartal. – Occurring subsequent to birth.
- 33          (21)   US MERA. – United States Midwifery Education, Regulation, and  
34           Association.

35    **"§ 90-178.13. License required; exemptions.**

36          (a)    No person shall practice or offer to practice midwifery as defined in this Article or  
37           otherwise indicate or imply that the person is a licensed Certified Professional Midwife or  
38           Certified Midwife unless the person is currently licensed as provided in this Article.

39          (b)    The provisions of this Article do not apply to any of the following:

- 40           (1)    An individual approved to practice midwifery under Article 10A of this  
41           Chapter.
- 42           (2)    A physician licensed to practice medicine under Article 1 of this Chapter when  
43           engaged in the practice of medicine as defined by law.
- 44           (3)    The performance of medical acts by a physician assistant or nurse practitioner  
45           when performed in accordance with the rules of the North Carolina Medical  
46           Board.
- 47           (4)    The practice of nursing by a registered nurse engaged in the practice of nursing  
48           under Article 9A of this Chapter.
- 49           (5)    The rendering of childbirth assistance in an emergency situation.
- 50           (6)    Individuals who are present during the birth process or assisting the certified  
51           professional midwife in the birth process, including family members, birth

workers, or other caregivers invited by the birthing person, midwifery students, and assistants who are under the supervision of a midwife licensed under the provisions of this Article.

- (7) A traditional birth attendant practicing midwifery without a license if the traditional birth attendant has cultural or religious traditions that have historically included the attendance of traditional birth attendants at births and that birth attendant serves only the families in that distinct cultural or religious group.

**"§ 90-178.14. The North Carolina Council of Midwives.**

(a) Composition and Terms. – The North Carolina Council of Midwives is created. The Council shall consist of seven members who shall serve staggered terms. The Council members shall be appointed by the Secretary of the Department of Health and Human Services, and the initial Council members shall be appointed on or before October 1, 2023, or within three months of this Article becoming law, whichever is later, as follows:

- (1) Four Certified Professional Midwives, one of whom shall serve for a term of four years, two of whom shall serve for terms of three years, and one of whom shall serve for a term of two years.
- (2) One licensed physician who is knowledgeable in midwifery care who shall serve for a term of four years.
- (3) One community birth consumer who shall serve for a term of two years.
- (4) One Certified Nurse-Midwife experienced in community birth who shall serve a term of two years.

Upon the expiration of the terms of the initial Council members, members shall be appointed for terms of four years and shall serve until their successors are appointed. No member may serve more than two consecutive terms.

(b) Qualifications. – Each Council member shall be a resident of this State. The members who are health care providers shall hold current licenses from the Council and remain in good standing with the Council during their terms.

(c) Vacancies. – Any vacancy shall be filled by the Secretary of the Department of Health and Human Services. Appointees to fill vacancies shall serve the remainder of the unexpired term and until their successors have been duly appointed.

(d) Removal. – The Council may remove any of its members for neglect of duty, incompetence, or unprofessional conduct. If a Council member is absent from three consecutive Council meetings without excuse, that member shall be removed from office, and a new member shall be appointed by the Secretary of the Department of Health and Human Services. An absence shall be deemed excused if caused (i) by a health problem or condition verified in writing by a licensed physician or (ii) by an accident or similar unforeseeable tragedy or event, on or before the next Council meeting. A member subject to disciplinary proceedings in the member's capacity as a health care provider shall be disqualified from participating in the official business of the Council until the charges have been resolved.

(e) Compensation. – Each member of the Council shall receive per diem and reimbursement for travel and subsistence as provided in G.S. 93B-5.

(f) Officers. – The officers of the Council shall be a chair, a vice-chair, and other officers deemed necessary by the Council to carry out the purposes of this Article. All officers shall be elected annually by the Council for two-year terms and shall serve until their successors are elected and qualified. No person may serve as chair for more than six consecutive years.

(g) Meetings. – The Council shall hold its first meeting within 45 days after the appointment of its members and shall hold at least two meetings each year to conduct business and to review the standards and rules previously adopted by the Council. The Council shall establish the procedures for calling, holding, and conducting regular and special meetings. A majority of Council members shall constitute a quorum. The Council shall hold such meetings

1 during the year as it deems necessary, one of which shall be an annual meeting. The Department,  
2 the chairperson, or a majority of the Council shall have the authority to call additional meetings.

3 (h) Notice of Meeting; Records. – Public notice shall be given for all meetings and all  
4 meetings are open to the public. All records are available to the public. Persons wishing to obtain  
5 copies of records may request copies, in writing, from the Council.

6 (i) The Council shall adopt rules within one year of the initial meeting to implement the  
7 provisions of this Article.

8 **"§ 90-178.15. Powers and duties of the Council.**

9 In consultation with the Division and with guidance from the National Association of  
10 Certified Professional Midwives Standards of Practice, the Council shall have the following  
11 powers and duties:

- 12 (1) Administer this Article.
- 13 (2) Issue interpretations of this Article.
- 14 (3) Adopt, amend, or repeal rules as may be necessary to carry out the provisions  
15 of this Article, including rules relating to the administration of medications  
16 consistent with a licensed midwife's training and scope of practice.
- 17 (4) Verify the credentials and qualifications of applicants for licensure, license  
18 renewal, and reciprocal licensure.
- 19 (5) Issue, renew, deny, suspend, or revoke licensure and carry out any disciplinary  
20 actions authorized by this Article.
- 21 (6) Set fees for licensure, license renewal, and other services deemed necessary  
22 to carry out the purposes of this Article, and not to exceed five hundred dollars  
23 (\$500.00) over a two-year period.
- 24 (7) Maintain a current list of all persons who have been licensed as midwives  
25 under this Article and, using a statistically validated data collection tool,  
26 collect and review annual practice reports.
- 27 (8) Address problems and concerns of licensed midwives in order to promote  
28 safety for the citizens of this State.
- 29 (9) Conduct investigations for the purpose of determining whether violations of  
30 this Article or grounds for disciplining midwives exist.
- 31 (10) Maintain a record of all proceedings and make available to all licensed  
32 midwives and other concerned parties an annual report of all Council action.
- 33 (11) Adopt a seal containing the name of the Council for use on all official  
34 documents and reports issued by the Council.
- 35 (12) Educate the public and other providers of maternity care about the role of the  
36 licensed midwife.

37 **"§ 90-178.16. Requirements for licensure.**

38 An applicant shall be licensed to practice as a midwife under this Article if the applicant  
39 meets all of the following requirements:

- 40 (1) Completes an application on a form approved by the Council.
- 41 (2) Has completed all required educational and clinical training, including  
42 education in emergency skills for pregnancy, birth, and newborn care and  
43 other midwifery topics addressing all ICM Core Competencies, as determined  
44 by US MERA, and has earned the national midwifery certification credential  
45 awarded by a national midwifery certification agency accredited by the  
46 National Commission on Certifying Agencies (NCCA), the accrediting body  
47 of the Institute of Credentialing Excellence.
- 48 (3) Submits proof to the Council of current cardiopulmonary resuscitation (CPR)  
49 certification and neonatal resuscitation (NRP) certification.
- 50 (4) Has read, understands, and agrees to practice under the guidelines set forth in  
51 this Article and any rules adopted pursuant to this Article.

1           (5)   Pays the required fees in accordance with G.S. 90-178.20.

2   **"§ 90-178.17. Responsibilities of a licensed midwife; display of license.**

3       (a)   A Certified Professional Midwife licensed under this Article shall practice according  
4 to the National Association of Certified Professional Midwives (NACPM) Standards of Practice  
5 and shall have the following responsibilities:

6           (1)   Provide care for the healthy client who is expected to have a normal  
7 pregnancy, labor, birth, and postpartal phase in the setting of their choice.

8           (2)   Ensure that the client has signed an informed consent form. This form shall  
9 include information to inform the client of the qualifications of the licensee,  
10 and the process of shared decision making and refusal.

11          (3)   Order routine antepartal or postpartal screening or laboratory analysis to be  
12 performed by a licensed laboratory or testing facility, when necessary.

13          (4)   Develop an emergency plan in collaboration with the client that shall include  
14 transfer plans for the client in the event of an emergency.

15          (5)   Determine the progress of labor, monitor fetal and maternal status, and when  
16 labor is well-established, be available until delivery is accomplished.

17          (6)   Remain with the mother during the postpartal period until the conditions of  
18 the mother and newborn are stabilized.

19          (7)   Instruct the parents regarding the requirements of newborn screening.

20          (8)   Instruct the parents regarding the requirement of newborn hearing screening.

21          (9)   Submit and maintain a birth certificate of live birth in accordance with the  
22 requirements of Article 4 of Chapter 130A of the General Statutes.

23          (10)  Practice in compliance with the requirements of this Article and any rules  
24 adopted pursuant to this Article.

25       (b)   A midwife licensed pursuant to this Article shall display the license at all times in a  
26 conspicuous place where the licensed midwife is practicing, when applicable.

27   **"§ 90-178.18. License renewal; inactive status; lapsed license.**

28       (a)   An initial license to practice as a midwife shall be valid for two years. After the initial  
29 license expires, a license shall be renewed every two years. All applications for renewal shall be  
30 filed with the Council and shall be accompanied by the renewal fee in accordance with  
31 G.S. 90-178.20 and proof of current certification from NARM or AMCB. Compliance with  
32 NARM or AMCB recertification requirements shall include (i) remaining in good standing with  
33 NARM or AMCB, (ii) maintaining current cardiopulmonary resuscitation (CPR) and neonatal  
34 resuscitation (NRP) certifications, and (iii) completing any continuing education requirements.

35       (b)   A license that has expired for failure to renew may be reinstated after the applicant  
36 pays any late and renewal fees as required by G.S. 90-178.20 and complies with any other rules  
37 adopted pursuant to this Article.

38       (c)   Upon written request to the Council, the Council may grant a licensed midwife  
39 inactive status. While inactive, the midwife shall not practice midwifery in this State and shall  
40 not be subject to license renewal requirements established by the Council. A midwife may change  
41 the midwife's status from inactive to active by (i) submitting a written request to the Council and  
42 (ii) fulfilling the requirements for renewal described under subsection (a) of this section.

43       (d)   A midwife who does not seek inactive status and allows the license to expire after a  
44 90-day grace period shall apply for a new license as prescribed in this Article.

45   **"§ 90-178.19. Reciprocity.**

46       The Council may, upon application and payment of proper fees, grant a license to an  
47 individual who resides in this State and has been licensed, certified, or registered to practice as a  
48 midwife in another jurisdiction if that jurisdiction's standards of competency are substantially  
49 equivalent to those provided in this Article in accordance with rules adopted by the Council.

50   **"§ 90-178.20. Fees.**

1        (a) All fees shall be set by the Council, in consultation with the Division, pursuant to  
2 rules adopted under this Article. All fees payable to the Council shall be deposited in the name  
3 of the Council in financial institutions designated by the Council as official depositories and shall  
4 be used to pay all expenses incurred in carrying out the purposes of this Article.

5        (b) All salaries, compensation, and expenses incurred or allowed to carry out the purposes  
6 of this Article shall be paid by the Council exclusively out of the fees received by the Council as  
7 authorized by this Article or funds received from other sources.

8 **"§ 90-178.21. Midwifery formulary.**

9        The Council shall establish a formulary of drugs and devices that are appropriate to midwifery  
10 care. Licensed midwives shall dispense only those drugs and devices in accordance with the  
11 current formulary defined by the Council. Licensed midwives shall comply with applicable State  
12 and federal laws and rules relating to prescribing and administering of drugs. Licensed midwives  
13 shall maintain proper records of obtaining, storing, and administering drugs and devices. Nothing  
14 in this section shall be construed to preclude a midwife from carrying out the prescribed medical  
15 orders of a licensed health care provider authorized to prescribe.

16 **"§ 90-178.22. Suspension, revocation, and refusal to renew license.**

17        (a) The Council may issue a letter of reprimand, deny, refuse to renew, suspend, or revoke  
18 an application for licensure or a license if the applicant or licensee does any of the following:

- 19            (1) Gives false information or withholds material information from the Council  
20 in procuring or attempting to procure a license.
- 21            (2) Gives false information or withholds material information from the Council  
22 during the course of an investigation conducted by the Council.
- 23            (3) Has been convicted of or pled guilty or no contest to a crime that indicates the  
24 person is unfit or incompetent to practice midwifery as defined in this Article  
25 or that indicates the person has deceived, defrauded, or endangered the public.
- 26            (4) Has a habitual substance abuse problem or mental impairment that interferes  
27 with his or her ability to provide appropriate care as established by this Article  
28 or rules adopted by the Council.
- 29            (5) Has demonstrated gross negligence, incompetency, or misconduct in the  
30 practice of midwifery as defined in this Article.
- 31            (6) Has had an application for licensure or a license to practice midwifery in  
32 another jurisdiction denied, suspended, or revoked for reasons that would be  
33 grounds for similar action in this State.
- 34            (7) Has willfully violated any provision of this Article or rules adopted by the  
35 Council.

36        (b) The taking of any action authorized under subsection (a) of this section may be  
37 ordered by the Council after a hearing is held in accordance with Article 3A of Chapter 150B of  
38 the General Statutes. The Council may reinstate a revoked license if it finds that the reasons for  
39 revocation no longer exist and that the person can reasonably be expected to perform the services  
40 authorized under this Article in a safe manner.

41 **"§ 90-178.23. Enjoining illegal practices; vicarious liability.**

42        (a) The Council may apply to the superior court for an order enjoining violations of this  
43 Article. Upon a showing by the Council that any person has violated this Article, the court may  
44 grant injunctive relief.

45        (b) No health care provider or medical facility shall be liable for an injury to a woman or  
46 infant arising during childbirth and resulting from an act or omission by a midwife licensed under  
47 this Article, regardless of whether the health care provider has consulted with or accepted a  
48 referral from the licensee."

49        **SECTION 2.** This act becomes effective October 1, 2023.